



Shropshire Council
Legal and Democratic Services
Shirehall
Abbey Foregate
Shrewsbury
SY2 6ND

Date: Monday, 22 May 2017

Committee: Cabinet

Date: Wednesday, 31 May 2017

Time: 12.30 pm

Venue: Shrewsbury Room, Shirehall, Abbey Foregate, Shrewsbury, Shropshire, SY2 6ND

You are requested to attend the above meeting.
The Agenda is attached

Claire Porter
Head of Legal and Democratic Services (Monitoring Officer)

Members of Cabinet

Peter Nutting [Leader]
Steve Charmley [Deputy Leader]
Nicholas Bardsley
Joyce Barrow
Lee Chapman
Steve Davenport
Nicholas Laurens
Robert Macey
David Minnery
Lezley Picton

Deputy Members of Cabinet

Clare Aspinall
Rob Gittins
Roger Hughes
Alex Phillips

Your Committee Officer is:

Jane Palmer Senior Democratic Services Officer

Tel: 01743 257712

Email: jane.palmer@shropshire.gov.uk

AGENDA

1 Apologies for Absence

2 Disclosable Pecuniary Interests

Members are reminded that they must not participate in the discussion or voting on any matter in which they have a Disclosable Pecuniary Interest and should leave the room prior to the commencement of the debate.

3 Minutes (Pages 1 - 4)

To approve as a correct record and sign the Minutes of the Cabinet meeting held on 12 April 2017.

Contact: Jane Palmer Tel: 01743 257712

4 Public Question Time

To receive any questions or petitions from members of the public, notice of which has been given in accordance with Procedure Rule 14. Deadline for notification for this meeting is 5.00pm on Friday 26 May 2017.

5 Scrutiny Items

To consider any scrutiny matters from Council or any of the Scrutiny Committees.

6 Revenue and Capital Outturn 2016/2017

Lead Member – Councillor Peter Nutting – Leader and Portfolio Holder for Strategy

Report of the Head of Finance, Governance and Assurance [Section 151 Officer] **TO FOLLOW**

Contact: James Walton Tel: 01743 255001

7 UK Recovery Walk 2018 (Pages 5 - 16)

Lead Member – Councillor Lee Chapman – Portfolio Holder for Health and Adult Social Care

Report of the Director of Public Health

Contact: Professor Rod Thomson Tel: 01743 252003

8 Exclusion of the Public and Press

To resolve that, in accordance with the provisions of Schedule 12A of the Local Government Act 1972, and Paragraph 10.4 (3) of the Council's Access to Information Procedure Rules, the public and press be excluded during consideration of the following item/s.

9 Covenant on land at Oteley Road, Shrewsbury

Lead Member – Councillor Steve Charmley – Deputy Leader and Portfolio Holder for Corporate Support

Exempt report from the Chief Executive **TO FOLLOW**

Contact: Clive Wright Tel: 01743 258675

10 Minutes (Pages 17 - 18)

To approve as a correct record and sign the confidential Minutes of the Cabinet meeting held on 12 April 2017.

Contact: Jane Palmer Tel: 01743 257712

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Committee and Date

Cabinet

31 May 2017

CABINET

**Minutes of the meeting held on 12 April 2017 in the Shrewsbury Room, Shirehall, Abbey Foregate, Shrewsbury, Shropshire, SY2 6ND
12.30 - 1.05 pm**

Responsible Officer: Jane Palmer
Email: jane.palmer@shropshire.gov.uk Tel: 01743 257712

Present

Councillor Malcolm Pate (Leader)
Councillors Steve Charmley (Deputy Leader), Karen Calder, Lee Chapman, Simon Jones, David Minnery, Cecilia Motley, Malcolm Price, Stuart West and Michael Wood

160 Apologies for Absence

There were no apologies for absence.

161 Disclosable Pecuniary Interests

None were declared.

162 Minutes

RESOLVED:

That the Minutes of the Cabinet meeting held on 22 March 2017 be approved as a correct record and signed by the Leader.

163 Public Question Time

No questions had been received from members of the public

164 Scrutiny Items - Report from the Planning Task and Finish Group 2016/2017

The Chairman of the Planning Task and Finish Group [and Chairman of the Enterprise and Growth Scrutiny Committee] presented the report and recommendations from the Planning Task and Finish Group that had been endorsed by the Enterprise and Growth Scrutiny Committee at its meeting on 23 March 2017.

He explained that the Task and Finish group had focussed on two broad issues, namely:

1. The business processes relevant to the delivery of the regulatory process as covered by the planning service review; and
2. How the planning service could demonstrate a contribution to economic growth

Members noted issues that had been highlighted by the Task and Finish group included:

- The need for all areas of the Council to work together and feed in harmony into the planning process in a timely manner
- Strengthening and improving communications with Town and Parish Councils
- Working with applicants to ensure that they were aware of the information they needed to provide
- The need to ensure that local Members are made aware of issues in their areas at an early stage in the process

Referring specifically to concerns relating to communication with Parish and Town Councils, the Portfolio Holder commented that hard paper copies of planning documentation could not continue to be provided and the preferred means of communication was electronic. An increase in the standard consultation period from 21 days to 31 days was noted but some Members still did not consider the increased period to be sufficient.

The Portfolio Holder for Planning, Housing, Regulatory Services and Environment paid tribute to the work undertaken by the Task and Finish Group and suggested that the number of Planning Committees could be revisited by the new Council following the May elections and that the outcome of the Government's Planning White Paper should be borne in mind. He stressed that, when considering planning applications, outcome was more important than speed and made particular reference to paragraph 187 of the National Planning policy Framework [as detailed on page 7 of the report].

RESOLVED:

That the following recommendations from the Planning Task and Finish Group be endorsed:

1. That following the election in May 2017 there will be a new Council when the Committee options can be revisited;
2. That the business review recommendations detailed in the report, be implemented;
3. That the recommendations and responses to the RTPI 'Fostering Economic Growth' be embedded into the culture and operation of the Planning Service;
4. That the Council recognises that the performance of the planning process is dependent not only on the Planning Team, but also on the resource and capacity of internal and external consultees to the process.

165 Proposal to approve the establishment of the Shropshire Education Trust (a Local Authority Facilitated Multi-Academy Trust)

The Portfolio Holder for Children and Young People presented the report from the Director of Children's Services outlining the initial progress in exploring the appetite for a school led Multi Academy Trust ("MAT") for Shropshire. He stated that a final decision would need to be made whether or not to proceed by 9 June 2017 based on the number of schools expressing an interest in joining the Shropshire Education Trust. He added that no additional financial costs to the Council were anticipated as the Department of Education grant [£25,000 to each school converting to an academy] could be used to meet the costs associated with conversion and the establishment of the Shropshire Education Trust.

A Member commented that there was no proof that academies provided better education than Local Authority controlled schools but considered that, given the current Government's policy, the proposal was a step in the right direction. Another Member commented that schools were being forced along the Academy route. However, approval to establish a MAT for Shropshire was supported by the majority.

RESOLVED:

- i) That the development of the Shropshire Education Trust to sit outside of the Local Authority, be supported;
- ii) That Members and Trustees of the Shropshire Education Trust will include representation from the LA (capped at 19.99% under current legislation) and, if church schools are involved in the Shropshire Education Trust, representation from the Diocese
- iii) That the appointment of Members and Officers of the Shropshire Education Trust be approved in order to progress matters
- iv) That the initial start-up costs of the Shropshire Education Trust of up to £65,000 be met if the costs cannot be recovered in the event that the Trust is not viable
- v) That it be noted that further analysis in respect of the full extent of set up costs is underway, and that a follow up paper will be brought before Cabinet should additional set up costs be required in order to proceed to a proposal to the Regional Schools Commissioner.

166 Revocation of Air Quality Management Area

The Portfolio Holder for Planning, Housing, Regulatory Services and Environment presented a report from the Director of Public Health relating to the revocation of the Air Quality Management Area in Oswestry as the measured levels of nitrogen dioxide were well below the levels set by the National Air Quality Objective.

RESOLVED:

That the Director of Public Health be authorised to revoke the Air Quality Management Order for Oswestry under section 83(2)(b) of the Environment Act 1995.

167 Exclusion of the Public and Press

RESOLVED:

That, in accordance with the provisions of Schedule 12A of the Local Government Act 1972, and Paragraph 10.4 (3) of the Council's Access to Information Rules, the public and press be excluded during consideration of the following item.

168 Connecting Shropshire Phase 2b - Procurement Outcomes

The Deputy Leader and Portfolio Holder for Business and Economy presented the confidential report of the Director of Place and Enterprise on the outcome of Connecting Shropshire's Phase 2b procurement process.

RESOLVED:

That the three confidential recommendations, as detailed in the report, be approved.

169 Confidential Minutes

RESOLVED:

That the confidential Minutes of the Cabinet meeting held on 22 March 2017 be approved as a correct record and signed by the Leader.

Signed

(Leader)

.....

Date:

.....



Committee and Date

Cabinet

31st May 2017

UK Recovery Walk 2018

Responsible Officer: Jayne Randall and Gavin Hogarth

e-mail: jayne.randall@shropshire.gov.uk
gavin.hogarth@shropshire.gov.uk

Tel: 01743 253979
Tel: 01743 253982

1. Summary

- 1.1 The purpose of this report is to gain support and approval for the Shropshire Drug & Alcohol Action Team (DAAT) to submit a bid for Shrewsbury to host the UK Recovery Walk 2018.
- 1.2 The UK Recovery Walk is an annual event held each September as part of International Recovery Month. The overarching aim of the UK Recovery Walk is to celebrate recovery and freedom from drug and alcohol dependence publically to inspire others.
- 1.3 The UK Recovery Walk is publicised as a cost neutral venture for the host town. Since its inception in 2008, the walk has been delivered annually, wholly through funds raised by FAVOR UK.

2. Recommendations

- 2.1 It is recommended that Cabinet:
 - (A) Support the submission of an expression of interest to host the UK Recovery Walk 2018 and if invited, Cabinet give delegated authority to the Portfolio Holder for Health and Adult Social Care to submit a full bid to FAVOR UK by the end of June 2017.
 - (B) If successful, it is recommended Cabinet support the formation of a cross party Shrewsbury Recovery Walk Steering Group, to take forward the planning and implementation of the walk.

REPORT

3. Risk Assessment and Opportunities Appraisal

- 3.1 Hosting the UK Recovery Walk in Shrewsbury would provide an opportunity to highlight the achievements of the Shropshire recovery community, alongside the valuable, lifesaving work of our drug and alcohol treatment services. Hosting the walk would put the county town, and Shropshire as a whole, into the national focus throughout National Recovery Month 2018. Additionally, hosting the walk would bring economic benefits to Shrewsbury through attracting around 5000 participants to the town. Other opportunities include strengthening community engagement to develop community resilience and promoting the quality of the recovery services.
- 3.2 Alongside the positives that hosting the UK Recovery Walk would bring to Shrewsbury, there are also a number of associated risks that need to be considered. A full risk assessment has been completed and attached as Appendix 1. Whilst the current and previous UK Recovery Walks have been fully funded by FAVOR UK, the available funding has reduced over the last 2 years due to the reduced sponsorship. The position of FAVOR UK is that, in the event of insufficient funds being available, there would be no expectation for the host to underwrite any financial shortfall and the event would be cancelled. However, with the host authority for the walk being nationally publicised in July 2017, following assessment of bids, there is a reputational risk associated with this course of action. In the eventuality of funds not being available through FAVOR UK, the funds will be generated through local fundraising and sponsorship opportunities being sought by the Shrewsbury Recovery Walk Steering Group in collaboration with other appropriate local partnerships and the Shropshire recovery community.

4. Financial Implications

- 4.1 The UK Recovery Walk is publicised as a cost neutral venture for the host town. Since its inception in 2008, the walk has been delivered annually, wholly through funds raised by FAVOR UK. However, it is important to note that in recent years the charity have seen a significant reduction in the amount raised to support the costs of the walk. In 2014, £45,000 was raised towards the walk through sponsorship from three national drug treatment providers. In 2017, this figure reduced to £15,000 following the withdrawal of two of the main national sponsors. Additional fund totalling approximately £10,000 has been raised through smaller sponsorship deals, donations and local fundraising events.
- 4.2 Further Financial information is provided under section 6

5 Background

- 5.1 The UK Recovery Walk is an annual event that is held each September as part of International Recovery Month, people in recovery alongside friends, families and carers come together from all over the country to provide hope and inspiration to those who are struggling to overcome dependence. The walk is a family event and is followed by a celebration event that includes live music alongside arts and sports

activities. The purpose of the walk is to demonstrate that recovery from dependent drug and alcohol use is achievable and is a celebration of this.

- 5.2 The UK Recovery Walk is overseen by FAVOR UK. The charity takes a central role and is heavily involved in the local planning of all elements of the walk including leading on the financing of the walk through a range of sponsorship deals and fundraising initiatives.
- 5.3 The walk is now in its 9th year. Last year's event was held in Halton, Widnes and was attended by over 5000 people. This year the walk will be held in Blackpool on the 9th September 2017.
- 5.4 The process of bidding to host the UK Recovery Walk 2018 is in two stages. Initially a 'Note of Interest' must be submitted FAVOR UK on the 1st June 2017. Shropshire may then be invited by FAVOR UK to submit a full bid by the 28th June 2017. Shropshire would be notified as to whether the bid has been successful in July 2017.
- 5.5 To explore the feasibility of hosting the walk a Steering Group was established made up of key stakeholders from Shropshire Council, Shrewsbury Town Council, West Mercia Police, Highways and Transport, University Centre Shrewsbury and Shrewsbury Business Improvement District (BID). The role of the group was to assess the implications for Shrewsbury hosting the UK Recovery Walk and to determine the support of partners.
- 5.6 There has been a high level of participation and engagement from partners in the process. Public Health England have also been positive to the prospect of the walk taking place in the West Midlands and have committed to ongoing support.
- 5.7 In order to ensure the submission of a strong bid for Shrewsbury, key partners have shown a commitment to waive fees for key elements of the walk. University Centre Shrewsbury have committed to waive hire costs to use the university as a venue for the FAVOR UK conference and Shrewsbury Town Council have waived hire costs for the use of the Quarry Park as a venue for the walk start point and post walk celebration event.
- 5.8 A proposed route (please see appendix 2) is a 1.5 mile circular route, starting and ending at the Quarry Park. The route, which covers much of Shrewsbury town centre, has been designed to showcase key sights of the town. It is estimated the walk would take all attendees around two hours complete.
- 5.9 The walk will necessitate a number of rolling road closures to be in place. This will result in some major routes into Shrewsbury town centre closed for a period of 30 – 45 minutes in the period on the Saturday in question. Whilst measures such as traffic marshals and advance notice of road closures will be in place, there will still be a level of disruption to the town on the day of the walk. This, despite the economic advantages of bringing a large number of people into the town, will have some impact upon shops, businesses and residents.
- 5.10 Based upon previous attendance an expected 5000 people could attend the walk if which would bring economic benefits to Shrewsbury and the surrounding areas.

6.0 Resource Implications

- 6.1 The UK Recovery Walk is publicised as a cost neutral venture for the host town. Since its inception in 2008, the walk has been delivered annually, wholly through funds raised by FAVOR UK. However, it is important to note that in recent years the charity have seen a significant reduction in the amount raised to support the costs of the walk. In 2014, £45,000 was raised towards the walk through sponsorship from three national drug treatment providers. In 2017, this figure reduced to £15,000 following the withdrawal of two of the main national sponsors. Additional fund totalling approximately £10,000 have been raised through smaller sponsorship deals, donations and local fundraising events.
- 6.2 The charity takes a central role and is heavily involved in the local planning of all elements of the walk including leading on the financing of the walk through a range of sponsorship deals and fundraising initiatives. All funds raised for the UK Recovery Walk are administered by FAVOR UK. Whilst the walk and all associated activities are planned locally through a multi-agency planning group, the financial 'sign-off' for each element of the walk will be made by the charity.
- 6.3 Alongside the walk and celebration event, there is an expectation that the town that is awarded the bid will also have responsibility for hosting:
- A Civic Reception, held to formally welcome the walk to Shrewsbury and a Celebration event to announce the host the following years walk. These events are traditionally held on the last Friday and Saturday of the July proceeding the walk.
 - The FAVOR UK National Conference that is held the day before the walk.
 - A 'Sleepover' Event on the Friday night before the walk for individuals, families and groups wishing to spend the night in the host town before the walk begins.
 - A Recovery church Service on the Friday night before the walk.

6.4 The Table below details the projected costs for the essential elements for Shrewsbury hosting the UK Recover Walk alongside potential income.

Table 1: Costs and Income

Area	Cost	Potential Income from FAVOR UK and Registrations
Civic Reception		
Shirehall Council Chamber (Venue)	Free of Charge	
Catering	£200	
July Celebration Event		
Venue	£120	
Catering	£200	
FAVOR UK Conference		
University Centre Shrewsbury (Venue)	None (£868 cost waived by University Centre Shrewsbury)	
Catering	50 Delegates: £472.50 100 Delegates: £945 150 Delegates: £1417.50	50 Delegates: £1000 100 Delegates: £2000 150 Delegates: £3000 To be paid by delegates
Speakers	£1000	
Friday Night Sleepover		
Shrewsbury Sports Village (Venue)	£1056.60	50 Attendees: £500 100 Attendees: £1000 150 Attendees: £1500 To be paid by attendees.
Staffing	£238.87	
Friday Night Recovery Service		
Service at Holy Spirit Church	No Charge	
Refreshments	£150	
Recovery Walk		
Traffic Marshals	£660	
Post Walk Celebration Event		
Quarry Park Hire	None (£475 cost waived by Shrewsbury Town Council)	
Stage Hire	£2880	
Toilet Hire	£1308	
Entertainment	£2000	
First Aid Provision	£840.96	
Waste / Litter Disposal	£21.60	
		£15,000 Potential FAVOR UK raised sponsorship
TOTAL	£11,148.53 - £12,093.53	Upto £19,500

6.5 In the eventuality of funds not being available through FAVOR UK, it is proposed that funds are generated through fundraising and local sponsorship opportunities being sought by the Shrewsbury Recovery Walk Steering Group in collaboration with other appropriate local partnerships and the Shropshire recovery community.

7. Additional Information

N/A

8. Conclusions

8.1 In conclusion it is recommended that Shrewsbury submit a bid to host the UK Recovery Walk 2018.

8.2 It should be noted that in recent years, due to lack of competing applications, the recovery walks were awarded to Halton and Blackpool on the strength of their submitted Note of Interest without the need to submit a full bid.

8.3 If Shrewsbury is selected to host the UK Recovery Walk 2018, it is recommended that a cross party Shrewsbury Recovery Walk Steering Group, made up of key stakeholders from Shropshire Council, Shrewsbury Town Council, West Mercia Police, Highways and Transport, University Centre Shrewsbury and Shrewsbury Business Improvement District (BID) amongst others, is formed to oversee the planning of the event.

8.4 The next steps can be summarised as follows:

- Thursday 1st June 2017: Submission of 'Note of Interest' to FAVOR UK
- Wednesday 28th June 2017: If invited, submission of full bid to FAVOR UK.
- Late July 2017: Notification of outcome of bid submission.
- September 2017 – September 2018: Walk planning overseen by Shrewsbury Recovery Walk Steering Group.

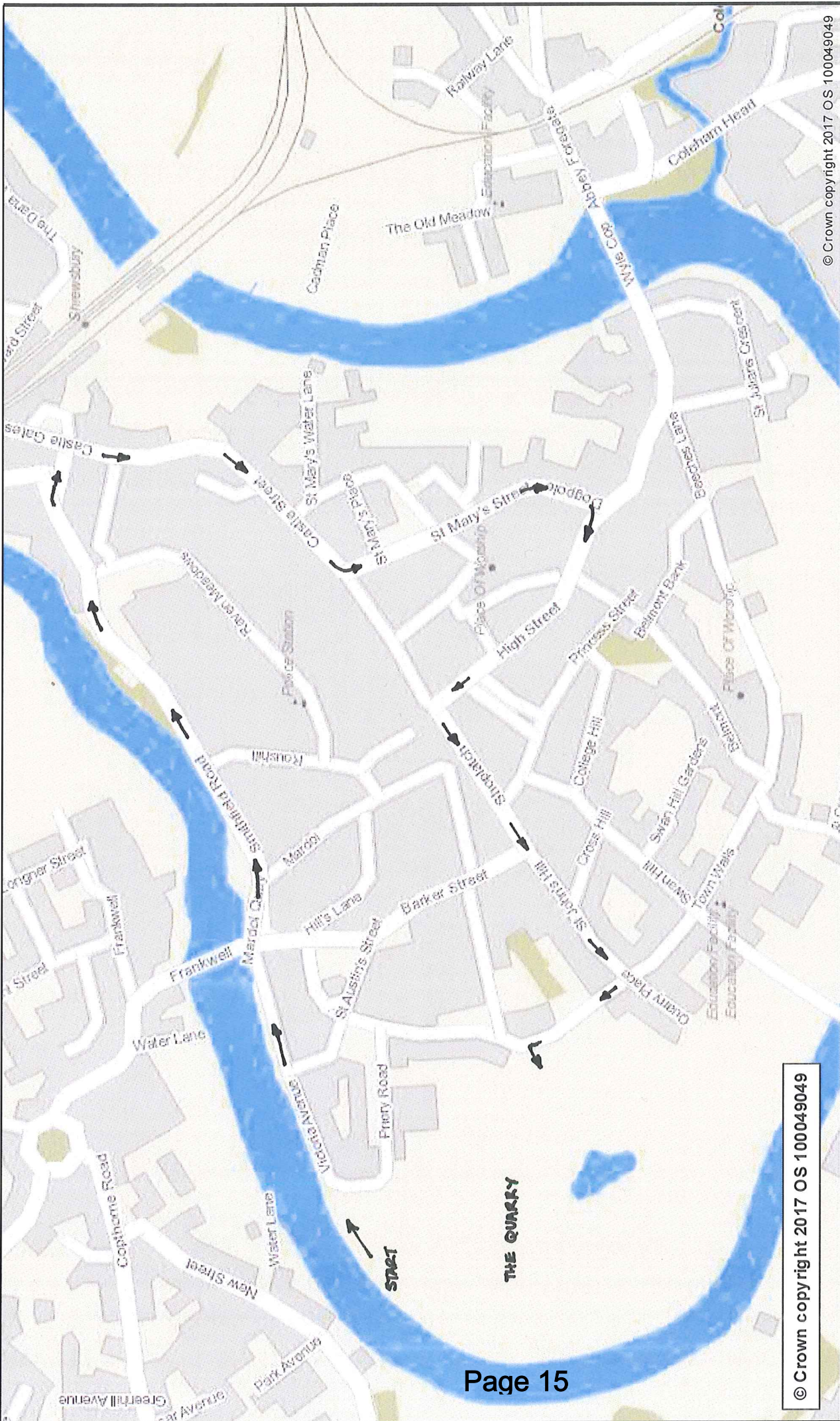
List of Background Papers (This MUST be completed for all reports, but does not include items containing exempt or confidential information)
None
Cabinet Member (Portfolio Holder) - Health & Adult Social Care
Local Member - To Be Agreed
Appendices - Risk Register, UK Recovery Walk – Potential Shrewsbury Route

RISK REGISTER		Name of Area				Date		Risk Register Owner						
A	B	C	D			E	F	G	H	I				J
Risk No.	Description of Risk	Officer responsible	Current Controls In Place	Residual Risk Rating (with current controls in place)			Risk Exposure High Medium Low Very Low	Shropshire Council Outcomes				Additional Controls / Actions Required	Timescale for implementation of additional controls/actions required	
				Likelihood	Impact	Risk Rating (E X F)		Healthy People	Resilient Communities	Prosperous Economy	Operation of the Council			
1	Isolated complaints	Jayne Randall	Working in partnership with Shrewsbury Business Improvement District (BID) to communicate with Shrewsbury town centre businesses. Providing advance notice of one month to ensure that local communities and those accessing the	2	2	4	Low	x		x			There will be regular communication with businesses via the BID from July 2017 - September 2018.	
2	Budgetary issues that can be resolved within the Service Management Team	Jayne Randall	Work closely with FAVOR UK regarding fundraising and sponsorship. Identify and implement local fundraising and sponsorship opportunities.	2	3	6	Low	x					July 2017 - September 2018.	
3	Long term regional damage to reputation	Jayne Randall	Through controls in place for Risk No. 2 it is envisaged that any potential cancellation of the walk due to lack of available funding will be averted.	2	3	6	Low	x					Sep-18	
4						0								
5						0								
6						0								
7						0								
8						0								

A	B	C	D	E	F	G	H	I				J	
Risk No.	Description of Risk	Officer responsible	Current Controls In Place	Residual Risk Rating (with current controls in place)			Risk Exposure High Medium Low Very Low	Shropshire Council Outcomes				Additional Controls / Actions Required	Timescale for implementation of additional controls/actions required
				Likelihood	Impact	Risk Rating (E X F)		Healthy People	Resilient Communities	Prosperous Economy	Operation of the Council		
9						0							
10						0							
11						0							
12						0							
13						0							
14						0							
15						0							
16						0							

A	B	C	D	E	F	G	H	I				J	
Risk No.	Description of Risk	Officer responsible	Current Controls In Place	Residual Risk Rating (with current controls in place)			Risk Exposure High Medium Low Very Low	Shropshire Council Outcomes				Additional Controls / Actions Required	Timescale for implementation of additional controls/actions required
				Likelihood	Impact	Risk Rating (E X F)		Healthy People	Resilient Communities	Prosperous Economy	Operation of the Council		
17						0							
18						0							
19						0							
20						0							
21						0							
22						0							
23						0							
24						0							

RISK REGISTER		Name of Area				Date		Risk Register Owner						
A	B	C	D			E	F	G	H	I			I	J
Risk No.	Description of Risk	Officer responsible	Current Controls In Place	Residual Risk Rating (with current controls in place)			Risk Exposure High Medium Low Very Low	Shropshire Council Outcomes				Additional Controls / Actions Required	Timescale for implementation of additional controls/actions required	
				Likelihood	Impact	Risk Rating (E X F)		Healthy People	Resilient Communities	Prosperous Economy	Operation of the Council			
25														



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.Shrewsbury Recovery Walk

Date: 02/05/2017



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